

Message Text

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ACTION EB-07

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TO SECSTATE WASHDC PRIORITY 8241

C O N F I D E N T I A L MONTREAL 1705

E. O. 11652: GDS

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO: CTE UNLAWFUL INTERFERENCE CHAIRMANSHIP

REF: (A) STATE 275422 (B) MONTREAL 1665

1. IMMEDIATELY UPON RECEIPT REFTEL NOON NOV. 9, USREP TALKED WITH PRES/COUNCIL WHO RESPONDED AS FOLLOWS: (A) HE EXPRESSED SURPRISE THAT WE WOULD WANT TO BRING POLITICS INTO ICAO SINCE WE ARE ALL WORKING HARD TO KEEP IT OUT OF THE ORGANIZATION. HE REMINDED USREP THAT USSR HAD BEEN STRONGEST SUPPORT FOR NEW ANNEX ON SECURITY, THE TIGHTENING-UP AMENDMENTS, AND WITHOUT EXCEPTION ALL OTHER US SECURITY INITIATIVES IN ICAO. HOPEFULLY, ICAO WILL NOT BECOME TAINTED BY NEW YORK POLITICAL ATMOSPHERE. (B) ALL OTHER TEN MEMBERS HAD ALREADY APPROVED MOROZOV CHAIRMANSHIP BASED ON HIS GOOD PERFORMANCE AS CHAIRMAN WORKING GROUP RUSSIAN TEXT CHICAGO (WHERE HE PERSONALLY DIFFERED GREATLY WITH SOVIET DEL ON WG); AND HIS REASONABLE APPROACH TO CONTROVERSIAL QUESTIONS INCLUDING SECURITY PROPOSALS IN COUNCIL AND CTES. (C) HE POINTED OUT THAT THERE WERE NO OTHER ALTERNATIVES FOR CHAIRMAN -- ALL MEMBERS HAVE EITHER BEEN CHAIRMEN, CURRENTLY HOLD OTHER OFFICIAL POSITIONS, OR FOR REASONS OF COMPETENCY AND GEOGRAPHIC DISTRIBUTION ARE NOT ELIGIBLE. FYI: SPAIN REP FALLS IN FORMER CATEGORY AND ARGENTINA (WHO WAS NOT ALL THAT HELPFUL ON ICAO SECURITY CONSIDERATIONS) FALLS IN LATTER CATEGORY.

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ARGENTINE CHAIRS LEGAL CTE, HAS CHAIRED COUNCIL, COMMISSION, FOR

MANY YEARS, AND BRAZIL CURRENTLY CHAIRS THE AIR TRANSPORT COMMITTEE OF THE WHOLE. (D) PRESIDENT NOTED THAT LEBANON HAS CHAIRED CTE FOR PAST TWO YEARS AND HAS WORKED OBJECTIVELY AND EFFECTIVELY WITH US AND OTHERS INCLUDING CHAIRING CTE ADOPTION ADDITIONAL SARPS FOR ANNEX 17. PRES NOTED THAT IF US HAD NO OBJECTION TO LEBANON CHAIRING UI, HE COULD NOT IMAGINE WHY WE WOULD OBJECT TO USSR CHAIRMANSHIP.

2. PRESIDENT INDICATED THAT IT WAS TOO LATE TO POSTPONE OR BLOCK THE SELECTION OF MOROZOV SINCE EVERYONE HAD APPROVED AND THE NOMINATION SPEECH HAD BEEN PREPARED BY SENEGAL. ANY SUCH ACTION WOULD CAUSE A FUROR AND INTRODUCE POLITICAL CONTROVERSY. THEREFORE USREP DREW UPON LAST PARA REFTTEL AND AGREED TO REMAIN SILENT WHEN CHAIRMAN CHOSEN BY CTE. FYI: CTE CHAIRMEN IN ICAO ARE NOT ELECTED. THERE IS NEVER A VOTE AND ONLY OCCASIONALLY IS THERE A POSTPONEMENT OF SELECTION WHILE CONSULTATIONS DEVELOP THE CONSENSUS. FOR EXAMPLE, WHEN USREP WAS SELECTED AS CHAIRMAN CUI IN 1972 TWO AFRICAN REPS COULD NOT GET INSTRUCTIONS TO APPROVE SO THEY PERSONALLY ABSENTED THEMSELVES UNTIL AFTER THE "UNANIMOUS" SELECTION. THIS PRACTICE SERVES ICAO (AND OUR RESPECTIVE GOVERNMENTS' INTERESTS VERY WELL). END FYI.

3. AFTER MOROZOV NOMINATION, CHAIRMAN STATED THAT THERE APPEARED TO BE "UNANIMOUS SUPPORT" FOR THE NOMINEE. THIS LANGUAGE IS SELDOM USED AND BOTH PRES/COUNCIL AND USREP BROUGHT IT TO ATTENTION OUTGOING CHAIRMAN WHO HAS ALREADY CORRECTED MINUTES USING EITHER "UNANIMOUS AGREEMENT," "CONSENSUS," OR "MAJORITY" SO THAT US IS NOT ON RECORD AS "SUPPORTING" USSR CHAIRMANSHIP. (THERE WAS NO FORMAL SUPPORT OF NOMINATION.)

4. FYI: MOROZOV TOOK CHAIR AND PERFORMED VERY WELL INCLUDING ORCHESTRATING HANDLING OF ISREALI PAPER ON NEW SECURITY MEASURES (SEPTTEL).

5. FOLLOWING IS ENG. VERSION OF MOROZOV'S EXCELLENT ACCEPTANCE SPEECH:

DILLON BRINGING RUSSIAN VERSION NOV. 11

WHEN ON CONSULTATION IN DEPT. QUOTE: THANK YOU MR. CHAIRMAN.

IF YOU WILL ALLOW ME, I WOULD LIKE TO SAY ONE OR TWO WORDS WHILE I AM STILL IN THE SEAT OF A COMMITTEE MEMBER. MR. PRESIDENT, CONFIDENTIAL

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DISTINGUISHED LADIES AND GENTLEMEN, I WOULD LIKE TO EXPRESS MY GRATITUDE AND APPRECIATION TO THE COMMITTEE AND TO ALL OF YOU INDIVIDUALLY FOR ELECTING ME CHAIRMAN OF THE ICAO COMMITTEE FOR UNLAWFUL INTERFERENCE WITH CIVIL AVIATION. I WOULD LIKE TO EXPRESS SPECIAL THANKS TO MY DISTINGUISHED COLLEAGUE, MR. HANE, REPRESENTATIVE OF SENEGAL, FOR NOMINATING ME AND I BELIEVE THAT WHAT HE HAS SAID ABOUT ME IS RATHAN AN EXAGGERATION OF MY HUMBLE MERITS. I DO REMEMBER, HOWEVER, THAT AS HE SAID

OUR COMMITTEE WILL WORK, I AM SURE SUCCESSFULLY, IN THE FUTURE AND I SHALL EXERT MY BEST EFFORTS TO ACHIEVE THIS. I WOULD LIKE ALSO TO SAY THAT THE ELECTION OF THE REPRESENTATIVE OF THE USSR TO THE CHAIRMANSHIP OF THE COMMITTEE REPRESENTS A REFLECTION ON THE EFFORTS OF MY ADMINISTRATION IN COMBATING UNLAWFUL INTERFERENCE OF CIVIL AVIATION. I WOULD LIKE TO SAY THAT WE HAVE ALWAYS FAVORED AND STILL FAVOR THE DEVELOPMENT OF EFFECTIVE STEPS TO PREVENT UNLAWFUL INTERFERENCE IN CIVIL AVIATION WHICH ARE AN OBSTACLE TO ECONOMIC, CULTURAL, AND SCIENTIFIC RELATIONS BETWEEN STATES. THE USSR IS ONE OF THE STATES THAT HAS CONTRIBUTED TO THE ADOPTION BY THE SECURITY COUNCIL OF SPECIAL DECISION OF JUNE 1972 CONDEMNING ACTS DIRECTED AGAINST STATES' SECURITY OF CIVIL AVIATION. I WOULD ALSO LIKE TO NOTE THAT FOR THE SAKE OF REDUCING INTERFERENCE IN DOMESTIC AND INTERNATIONAL AVIATION AND DEFENDING CREWS AND PASSENGERS THE USSR HAD ADOPTED SPECIAL LEGISLATION ON UNLAWFUL SEIZURE. THE SOVIET UNION IS ALSO CONCLUDING BILATERAL AGREEMENTS FOR EXTRADITIONS OF PERSONS GUILTY OF OFFENSES AGAINST CIVIL AVIATION. YOU ALSO KNOW THAT OUR ADMINISTRATION HAS TAKEN A FAIRLY ACTIVE PART IN DEVELOPING THE NEW ANNEX 17 TO THE CHICAGO CONVENTION. I DO HOPE THAT THE COMMITTEE ON UNLAWFUL INTERFERENCE IN ITS FURTHER WORK WILL MAKE AN EFFECTIVE CONTRIBUTION TO THE INTERNATIONAL CAMPAIGN AGAINST AIR PIRACY, AND I CAN ASSURE YOU THAT I, PERSONALLY, WILL APPLY ALL MY EFFORTS, ENERGIES AND KNOWLEDGE TO THE SUCCESSFUL WORK OF THE COMMITTEE. I AM SURE I CAN COUNT ON THE UNDERSTANDING AND HELP OF ALL MEMBERS OF THE COMMITTEE AND SUPPORT FROM THE SECRETARIAT AND ALSO HELP FROM THE PRESIDENT AND SECRETARY GENERAL. AGAIN, I THANK MR. HANE, MY FRIEND AND COLLEAGUE, AND I THANK ALL MEMBERS OF THE COMMITTEE. THANK YOU. UNQUOTE.
HARPER

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